

To the Honorable President of the Republic,

1. I hereby submit for your consideration the Bill of Law that establishes the Multi-Year Plan (PPA) for the 2024-2027 period, in accordance with § 1 of art. 165 of the Federal Constitution.
2. We only know if we are on the right path if, before we depart, we plan our route. If we have no idea of the route, how can we prepare accordingly? Planning how Brazil will move forward over the next four years is our duty and our greatest motivation. Over the past eight months, all of us at the Ministry of Planning and Budget, and across the entire government, have woken up with this in mind: what country do we dream of for 2027?
3. The guidelines are clear, given by Your Excellency, leader of the broad front of political forces that governs Brazil. We dream of a country that eradicates poverty, that reduces inequality among us, that protects the environment while finding more sustainable ways to generate jobs and income. A country with true gender equality, which actively defends and celebrates different ethnicities. A country where people are getting vaccinated again and where school learning indicators are growing at the fastest rate. A country that is connected to the world. A country with dual-responsibility, social and fiscal. A less armed and more loved country. Union and reconstruction.
4. The unity and reconstruction we preach is, ultimately, literal. Recovering planning capacity is one of our most relevant missions. The PPA 2024-2027 exists not only to comply with article 165 of the Constitution, as means to meet a legal obligation which, shortly after being submitted, is forgotten by all. The programs, objectives and goals established in the PPA materialize the federal government's commitments to society for the four-year period. Consequently, PPA constitutes the main instrument to guide public policies and government actions in different spheres, towards sustainable development, with inclusion and diversity.
5. The methodology for preparing the 2024-2027 Multi-Year Plan incorporates several improvements when compared to the current PPA, in order to restore the Plan's role as the main public planning instrument. This methodology considers the following premises:
  - guide public policies towards results;
  - deepen the integration of planning with the means for its execution, particularly budgetary and non-budgetary resources;
  - improve monitoring and evaluation mechanisms with indicators that can be determined over the four years of validity, with annual targets, regionalized and disaggregated by different sections;
  - and enable the definition, implementation and management of transversal agendas.
6. It is worth noting that this PPA greatly strengthens the strategic dimension. We have a well-defined Future Vision, Values, Guidelines, Axes, Strategic Objectives and, for the first time, national key indicators, in a band-based system, which allow monitoring of how public policies face major national challenges.
7. The intense engagement of federal public administration bodies and entities in the preparation of PPA programs must also be highlighted. More than 4,400 representatives were present in two cycles of workshops held at the National School of Public Administration (ENAP), when more actors from the Federal Government participated in the discussions, and between authorities and technicians, in more than 125 workshops and 716 hours of direct, in-person interaction.

8. PPA 2024-2027 marks the broadest process of social participation in the construction of a Plan, with different forms of participation, a process conducted in partnership with the General Secretariat of the Presidency of the Republic, under the leadership of Minister Márcio Macêdo. Contributions were collected through the Brasil Participativo platform, where society can express its opinion on the PPA Programs, vote on which ones should be prioritized and present new proposals. In total, were recorded 4,087,540 hits on the platform, 1,419,729 participants, 1,529,826 votes and 8,254 proposals. In-person plenary meetings were also held in all states of the country, with the participation of more than 34 thousand people, and three Intercouncil forums, with the presence of more than 300 social leaders, where suggestions were presented and the strategy was validated. Details of the participation process and incorporation of suggestions are provided in the Social Participation Report, which accompanies the PLPPA. Planning gains even more legitimacy as it is the result of a broad process of dialog with society.

9. The Plan also seeks to qualify and expand the regionalization of the PPA 2024-2027 goals and strengthen the federative relationship, especially through coordination with the following regional development plans: the Regional Amazon Development Plan – PRDA; Northeast Regional Development Plan – PRDNE; and Central-West Regional Development Plan – PRDCO. To this end, several activities were carried out with the Ministry of Integration and Regional Development, the Amazon Development Superintendence - Sudam, the Northeast Development Superintendence - Sudene, and the Central Development Superintendence -West – SUDECO and the Ministries involved. Among these activities, three workshops at ENAP stand out, aimed at articulating the PPA and the aforementioned regional development plans.

10. Regarding the Bill of Law itself, chapter I of the PLPPA, entitled “Governmental Planning and the Multi-Year Plan”, presents the main concepts for a proper understanding of the Plan. As for art. 3, it lists the priorities of the Federal Public Administration for the next four years, while art. 4 establishes the Transversal Agendas.

11. The PPA 2024-2027 expresses the medium-term planning model for the country and defines the Government's priorities for the next four years, which will be intensively monitored:

#### Fighting Hunger and Reducing Inequalities

- Basic education;
- Health: Primary Care and Specialized Care;
- New Economic Acceleration Program - PAC ;
- Neo-industrialization, Work, Employment and Income; and
- Fighting Deforestation and Facing with Climate Emergencies.

12. We underscore that the priorities were defined by the Government Center, based on the Social Participation process, and were approved by the Budget Execution Board (JEO).

13. The following transversal agendas are also defined: Children and Teenagers; Women; Racial equality; Indigenous peoples; and Environmental, which includes the green agenda. It is important to highlight that public policies for early childhood are included in the Transversal Agenda for Children and Teenagers and will have special monitoring.

14. Chapter II – “The Structure and Organization of the Federal Government's Multi-Year Plan” defines the structure of the Plan and its annexes, in addition to indicating the non-statutory attributes of the PPA. The PPA 2024-2027 project has eight appendices: Appendix I – Strategic Dimension, with vision of the future, values, guidelines, axes, strategic objectives, national key indicators and goals; Appendix II – Executive Summary of Macroeconomic and Fiscal Information; Appendix III – Final Programs with global value, objective, target audience, responsible body, specific objectives, indicators and targets; Appendix IV – Management programs; Appendix V – Transversal Agendas; Appendix VI – Priorities and their goals; Appendix VII – Multi-annual Investments; Appendix VIII – Multi-annual Investments by Non-Dependent State-Owned Companies.

15. Chapter III of this project, called “Integration with the Budget”, organizes the relationship between the Plan and the Budget, in order to present the relationship between Programs and budgetary actions.

16. Chapter IV deals with “Governance and Management of the Multi-Year Plan”, with the objective of regulating mechanisms for the implementation and integration of public policies, as well as their regionalization, and establishing forecasts for the proper monitoring, evaluation and review of the PPA. It also provides mechanisms of alignment between different plans, transparency and social participation processes in all phases of the PPA 2024-2027 and discusses the deadline and content of the Multi-Year Plan monitoring and evaluation reports to be sent Congress on an annual basis.

17. Chapter V, “Final and General Provisions”, addresses the linking of non-budgetary actions to programs and availability on the official website, and defines that the Federal Executive Branch will regulate the deadlines, criteria, and technical guidelines complementary to the monitoring, evaluation and review of the PPA 2024-2027. It also provides that the policy for applying resources from official financial development agencies, federal funds and the investment of resources related to external credit operations guaranteed by the Federal Government must be compatible with the Strategic Dimension of the PPA, contributing to achieving the goals stipulated for the indicators of strategic objectives, aligning the entire Administration in one single strategy. It also defines that the PPA 2024-2027 programs must contribute to achieving the Sustainable Development Goals (SDGs) of the United Nations 2030 Agenda.

18. The PPA was designed taking into account multi-year budget limits for sectoral bodies, aligned with the macroeconomic and fiscal scenarios, considering the new fiscal framework. These limits are the monetary references for the distribution of discretionary resources between the ministries' budgetary actions for the years 2025, 2026 and 2027, which are subject to adjustments arising from fiscal policy during the period of the Plan.

19. It is important to highlight that, if there is no budget availability compatible with the goals defined in the PPA 2024-2027, conditioned on the approval of the aforementioned Complementary Law, the provisions of art. 19, item I, paragraph c, of the PPA Bill will apply, making the goals compatible with the resources made available in the annual budgets.

20. It is worth noting that the achievement of several goals scheduled for 2027 considers the premise of fiscal equation of the issue of the judiciary-bond sub-ceiling, set forth by Constitutional Amendment 114, of 2021. If not addressed, these goals will be adapted to the availability of resources in the 2027 budget, as provided for in the “Review and Amendments” section of the PPA, present in the PPA 2024-2027 Bill of Law.

21. Finally, I want to emphasize that the reconstruction of public planning comes with this spirit of partnership with society and also with the National Congress. Politics and parties cannot be fought, much less denied: they must be valued.

22. What we are delivering here, with the utmost respect to the deputies and senators, is the nautical chart that associates the dreams validated by the electoral victory with the active listening we carried out with society this year.

23. It is with joy and a sense of honor that I conclude these lines. I am sure that from now on we will live in a more fraternal and well-informed period than what has happened in the last four years. We are united and dedicated to the purpose of public planning rebuilt on new bases, which this PPA represents so much.

24. These are the reasons that lead this Ministry to propose this Bill to Your Excellency.

Respectfully,

Appendices:

I - Bill for the Multi-Year Plan 2024-2027 (SEI 36924982 and 36925167);

II - Appendix I - Strategic Dimension, with vision of the future, values, guidelines, axes, strategic

objectives, national key indicators and goals (SEI 36925081);

III - Appendix II - Executive Summary of Macroeconomic and Fiscal Information (SEI 36925122);

IV - Appendix III - Finalistic Programs with global value, objective, target audience, responsible body, specific objectives, indicators and targets (SEI 36892597);

V - Appendix IV - Management programs (SEI 36892603);

VI - Appendix V - Transversal Agendas (SEI 36892608);

VII - Appendix VI - Priorities and their goals (SEI 36892613);

VIII - Appendix VII - Multi-annual Investments (SEI 36892616);

IX - Appendix VIII - Multi-annual Investments by Non-Dependent State-Owned Companies (SEI 36892620).

X - Social Participation Report (SEI 36892646)

XI - Presidential Message (SEI 36925032);

Electronically signed document

**SIMONE NASSAR TEBET**

Minister of Planning and Budget



Document electronically signed by **Fernando Sertã Meressi, Director**, on 08/28/2023, at 06:28 pm, local time of Brasília, with grounds on § 3 of art. 4 of [Decree 10.543, of November 13, 2020](#).



Document electronically signed by **Leany Barreiro de Sousa Lemos, Secretário(a)**, on 08/28/2023, at 06:48 pm, local time of Brasília, with grounds on § 3 of art. 4 of [Decree 10.543, of November 13, 2020](#) [http://www.planalto.gov.br/ccivil\\_03/\\_ato2019-2022/2020/decreto/D10543.htm](http://www.planalto.gov.br/ccivil_03/_ato2019-2022/2020/decreto/D10543.htm).



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