

Presidency of the Republic of Brazil
Office of the Chief of Staff – Casa Civil

General Guidelines and the Guide to Regulatory Impact Analysis (RIA) – Results of the Public Consultation

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REGULATORY PROCESS IN BRAZIL

- ✓ There are 11 Federal Regulatory Agencies in Brazil
- ✓ Nearly 80 federal institutions exercise some kind of regulatory power in their sectors
- ✓ Brazil does not have an oversight body
- ✓ In general, RIA is not mandatory in the rulemaking process



REGULATORY QUALITY INITIATIVES

The Office for Public Policies is directly involved in actions to promote strengthening of the Brazilian Regulatory System

Example:

It promoted discussions about the Bill on the Governance and Accountability of Federal Regulatory Agencies in the Senate

The Bill:

- 1. was approved by the Senate in December, 2016
- 2. is being processed by the Chamber of Deputies



BILL ON FEDERAL AGENCIES

✓ Establishes RIA as mandatory for "general interest" regulation

- ✓ RIA must have information and data on the possible effects of the new regulation
- ✓ Presidential Decree will establish rules on:
 - Content
 - Methodology
 - Minimum items to be examined
 - Compulsory and dispensable cases



RIA DECREE

- ✓ The Office for Public Policies led a working group of regulators from the Federal Agencies plus specialists from the Ministries of Finance and Budget to work on the RIA decree
- ✓ The group worked on the elaboration of the minimum overall standards along the first semester of 2017 to implement RIA and adopted the following assumptions:
 - Different levels of application, depth and institutionalization of RIA by Regulatory Agencies
 - No methodological definition the definition will be on a case-by-case basis, and must be justified
 - More details in the Guide



CHANGE OF PLANS

By August, 2017:

- ✓ The Bill on Federal Agencies was stuck in the Chamber of Deputies, not having initiated its processing
- ✓ The drafted decree on RIA implementation and the drafted guidelines were ready for public consultation

New strategy:

- ✓ Convert the drafted decree into General Guidelines and a Suggested Roadmap for RIA to be presented along with the RIA Guidelines
- ✓ Start a public consultation of both documents



PUBLIC CONSULTATION

By October, the main material produced by the RIA group was submitted to public consultation in the site www.regulacao.gov.br:

- 1. Technical report explaining the work developed and the importance of the RIA integration to the regulatory process
- 2. RIA inventory of Brazilian Federal Agencies
- 3. The principles and minimum elements that shall be observed in RIA elaboration (General Guidelines)
- 4. The draft of the Guide to RIA



OPEN AND INCLUSIVE POLICY MAKING

- ✓ Submissions to public consultation were published on the website www.regulacao.gov.br on a weekly basis
- √ 538 submissions from 53 different stakeholders, including public officers, regulated private sector, academia, legal offices, and OECD
- ✓ General opinion: 45% strongly agreed with the proposals while 40% agreed (total: 85%)
- √ 105 contributions led to amendments to the proposals (20%).

These numbers show the wide interest in the subject and the effective improvement of the documents through public consultation



GENERAL GUIDELINES AND THE GUIDE TO RIA

- ✓ Based on:
 - RIA inventory and experiences of Brazilian Federal Agencies
 - International good practices
 - Bill of Regulatory Agencies
- ✓ Minimum elements that may be complemented by Regulatory Agencies

Initial focus on Regulatory Agencies - but it may be used by any regulator



THE RIA GENERAL GUIDELINES

The General Guidelines provide:

- ✓ Public decision-making based on evidence
- ✓ Cases of RIA exemptions and cases which may be dispensable
- ✓ Two different levels of RIA: efforts should suit the relevance of the problem and its possible impacts
- ✓ RIA needs to be integrated at the beginning of the regulatory process
- ✓ Incentive for stakeholder engagement in the early stages of the regulatory process
- ✓ Evaluation of the regulation with greater potential impact
- ✓ Review of the stock of regulation
- ✓ Incentive for data collection



THE GUIDE TO RIA

The Guide was made:

- ✓ In line with the General Guidelines
- ✓ Using OECD publications as reference as well as guides from some countries with recognized expertise on the theme
- ✓ Using the expertise of the Regulatory Agencies
- ✓ To help anyone to make a RIA



CONCRETE RESULTS

- 1. Regulatory Agencies are already updating their internal rules on RIA based on the discussions of the General Guidelines and the Guide to Regulatory Impact Analysis
- 2. Reorganization of the website **regulacao.gov.br**. All the material related to RIA and the actions about regulatory quality are on the website **www.casacivil.gov.br**
- Restoring the network of regulators to promote an exchange of experience and technical discussions - peer learning and benchmarking



Agenda 2018

- 1. RIA Guide Complementing the Guide for the Preparation of Regulatory Impact Analysis (items: Measurement of the impacts of the proposed alternatives on the various groups and actors and Risks of the proposed alternatives)
- Supporting the actions coordinated by the Foreign Trade Chamber -CAMEX aiming to promote regulatory coherence in international commerce
- **3. Good regulatory practice seminars -** presentations and discussions of good practices implemented or under implementation in Federal Regulatory Agencies and other bodies. All events are broadcasted on-line. The agenda is available on: http://www.casacivil.gov.br/regulacao/programacao-2018





Thank You!

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